Higher Education Real Estate Lawyers Conference

Real Estate Issues Related to **Foreign Educational Programs Arcie Jordan**

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University International Facts

More than 260,000 U.S. Students Studied Abroad in 2008/2009 Academic Year

- Although down by .8% cf'd to 2007/2008, more than half of campuses responding (55%) reported increases in 2009/2010 cf'd to 2008/2009 year.
- Overseas Study by U.S. Students has increased 4X in the past 25 years in which have been tracking (Open Doors 2010 Report)



University International Facts

- American Students are Heading to LESS **Traditional Places**
 - Double digit increases to Argentina (up 15 %), South Africa (up 12%), Chile (up 28%), the Netherlands (up 14%), Denmark (up 21%), Peru (up 32%) and South Korea (up 29%)
 - Fifteen of the top 25 destinations located outside of Western Europe
 - In nineteen countries English not a primary language (Open Doors 2010 Report)



University International Facts

- Number of American students studying in Middle East increased by 9%, though region host to only slightly over 1% of total number of students studying abroad
 - Israel hosts largest number of students in region
 - But, number of U.S. students rising dramatically in others, e.g., United Arab Emirates and Qatar (though total numbers still relatively low)

(Open Doors 2010 Report)



Universities Surveyed Tell Us

Reasons to Increase International Presence

- Recruitment of Research Talent and Students (28%)
- Growing Reputation Abroad (26%)
- Increasing Linkages with Universities Overseas (19%)

Additional –

 Sharing research, access to top scholars, access to additional funding and grants, etc.



Competitive Pressures Fueling

 Development of new and sometimes more affordable program opportunities in these destinations

 Expanded range of fields and program durations

(Open Doors 2010 Report)



Expanded range of fields and program durations

Broad proliferation and spectrum of programs, e.g.:

- Accounting
- Animal Science
- Arts
- Chinese Language
- Communications
- Computer Science
- Design
- Engineering
- European Studies
- French Language
- French Studies
- General/Customized
- Geography
- Geology
- Greek Language
- History

- International Business
- International Relations
- Latin American Studies
- Management
- Marketing
- Music
- Nursing
- Photography
- Political Science
- Pre-Medical
- Psychology
- Religious Studies
- Sociology/Culture
- Social Work
- Spanish Language
- Theater

International Program Changes

- Traditionally, colleges/universities have built their international presence through:
 - study-abroad programs
 - research partnerships
 - faculty exchanges
 - joint degree programs offered with foreign universities
 - Overseas branches & subsidiaries are now on the rise



Overseas branches & subsidiaries are considered RISKIER

- What are the increased Risks?
 - Lack of Appreciation for Legal Obligations & Risks, e.g.:
 - U.S. Embargo / Sanction Programs
 - Anti-Boycott Regulations
 - Foreign Corrupt Practices Act
 - Inadequate Due Diligence



Legal Issues to Consider

1

CAN U.S. COLLEGE/UNIVERSITY ENTER INTO INTERNATIONAL FNDFAVOR WITH INVOLVED **ENTITY OR COUNTRY?**

(different than should it)

Embargoed and Sanctioned Countries

 Extent of embargo / prohibited transactions differ by specific program

"Bad Boy Lists"

For ex: Specially Designated Nationals lists

Legal Issues to Consider

2 **ANTI-BOYCOTT ISSUES**

Anti-Boycott Regulations

- A boycott is an agreement to stop doing business with, selling to, transacting with, or discriminating against another country
- Middle Eastern countries seek a boycott of Israel in their contracts
- This request may be found in bid invitations, contracts, letters of credit, MOUs, or verbal representations



Examples of Boycott Language & Other Restrictions

- "We are fully aware of the Syrian legislation concerning the boycott of Israel and undertake to comply with it."
- Request for Description of Business with Israel is reportable
 - Failure to report is itself a violation of Anti-Boycott regs



Legal Issues to Consider

#3 **ANTI-BRIBERY**

Foreign Corrupt Practices Act (FCPA)

Giving anything of **Value** (including a promise or authorization) to a Foreign Official with Knowledge of or Intent that some or all of the gift is for the purpose of Influencing the Foreign Official to assist in obtaining a **Business Advantage** for the Covered Person making the payment.



Foreign Official

Officer, employee or other person acting in an official capacity for:

- A foreign government
- Any department, agency or instrumentality of a government
- Any quasi-governmental entity and corporation owned or controlled by a foreign government (parent corporations)
- Any Public International Organization (i.e. UN, etc)
- Any Foreign Political Party
- Candidate for Foreign Political Office



Covered Persons

- U.S. Citizens
- U.S. Residents
- U.S. Visitors who commit bribery while in U.S.
- U.S. Corporations, Partnerships or other **Businesses**
- Foreign Subsidiaries of U.S. Businesses if U.S. Company owns 50% or More

Additional Covered Persons

- Other Corporations & Business Organizations with a Principal Place of Business in the U.S.
- Other persons if they participate in a prohibited activity as an officer, director, employee, representative (including stockholder acting on behalf of the company) or agent of any U.S. business.



Exceptions / Affirmative Defenses

- Grease Payments for "Routine Government Action"
- Reasonable expenses to promote performance of contract or display services

 But, only if lawful under written laws and regulations of the foreign country

Anti-Bribery Special Note

Numerous Other In-Country Anti-Bribery Statutes



Legal Issues to Consider

Host County's Real Estate Investment Laws

- Foreign Investment Restrictions
- Special Agrarian Legal Ownership Issues
- Prior Entity Formation & Approval
- Registration & Reporting



- Mex. Constitution Art. 27, Sec. 1 grants right to acquire ownership of land to Mexican individuals companies.
- Also grants discretionary power to grant the same right foreigners, subject to the condition that foreigners agree with the Ministry of Foreign Affairs to consider themselves as Mexican nationals and not to invoke the protection of their home governments. (Calvo Clause)
 - If this covenant is breached, all rights to the real property will revert to the Mexican nation.



- Mex. Constitution Art. 27, Sec. 1 also prohibits foreigners from acquiring direct ownership of land and water located within "Restricted Zones":
 - 100 kilometers of the national borders
 - 50 kilometers of the national shorelines
- Foreign Investment Law of 1993 modified restriction:
 - Allows foreigners to acquire ownership of land within Restricted Zones, provided acquired for *nonresidential* purposes and *through* ownership of a duly formed Mexican company

Ownership of land for residential purposes still available if use <u>indirect</u> ownership structure (e.g. a trust administered by Mexican institution, usually a bank)



- Mex. Constitution limits the amount of lands designated for agricultural, stockbreeding or forestry activities that may be owned by business (including non-profit) corporations.
- Certain lands designated as agricultural, stock breeding or forestry activities may be owned by a community or "Ejido"
 - Existence of these provisions requires extra due diligence



- Lands may be de-incorporated from *Ejido* if:
 - Termination of agrarian regime application approved by meeting of members of *Ejido*
 - Resolution of a meeting of members of *Ejido* in the event land parcels have already been specifically assigned to each member of *Ejido*
 - Transfer of land by *Ejido* for causes of evident utility to business corporations



- Highly technical steps prescribed by the 1992 Agrarian Law, as amended, required ... failure to observe may lead to nullification
 - Publication required in order to cut off rights of *Ejido* members, as well as family members, workers on ejido property, and neighboring owners
- Process takes one to one & a half years from date termination of agrarian regime application approved by meeting of members of *Ejido* to issuance of private title to land and registration of same in Public Registry of Property



- Additional issues:
 - Real estate transfers must be formalized by Notary Public
 - Transfer tax applies (except if first transfer by *Ejido*) member to non-*Ejido* entity)
 - Together = @ 5% of purchase price
 - Title insurance available in Mexico

_eases:

- Must be in writing to be enforceable; some Mexican states require registration with local treasury department
- Lessors usually require guarantor
- Lessees usually responsible for maintenance
- Most matters subject to negotiation/will of the parties
- But, lessees have right of first refusal to acquire property in case of sale, lessor's insolvency, etc. even if not in Lease



Commodatum:

- "Free Use" or "Bailment" Arrangements
- Need to be in writing to be enforceable; some Mexican states require registration with local treasury department
- Tenants usually responsible for maintenance (except for hidden flaws)
- Most matters subject to negotiation/will of the parties



Specific Real Estate Issues -Germany

- Purchase agreements must be notarized, otherwise not binding
- Letters of intent customary, but not binding
- Lease agreements with a term of one year or more are subject to termination with statutory notice if do not comply with written form requirements (550 Ger Civ Code)

Specific Real Estate Issues -Germany

- Real estate transfer tax (RETT) based on purchase price varies by location
- RETT may be avoided if by property through purchase of shares of entity holding real estate
 - But, any one purchaser may not purchase 95% or more of shares
 - Remaining 5+% shares must be purchased by "unrelated third" party" or remain with seller



Specific Real Estate Issues - Germany

Additional tax and corporate issues need to be considered in the context of share purchase transaction

Specific Real Estate Issues - So. Korea

- Foreign individuals & foreign companies may acquire real estate
 - Except for farmland, among others
- Foreign corporation =
 - Corp established under foreign laws
 - Corp established under Korean laws in which more than ½ of employees, members or staff (e.g., directors, executives) are foreign nationals
 - Corp established under Korean laws in which more than ½ of shares owned by foreign nationals



Specific Real Estate Issues - So. Korea

- Under Foreigner's Land Acquisition Act, intent to purchase land must be reported in advance
- In some cases triggered by location, designation of purpose of land, or size of parcel acquired - prior permission required
- Acquisition of buildings not subject to prior report or permission requirement, but land & buildings not sold separately, so if land purchased with building, report or permission will be required



Specific Real Estate Issues - So. Korea

- When report required, copy of executed contract should be filed within 60 days from agreement date of contract (along with certified copy of land registration & IDs)
 - Usually processed on same day
- When prior permission required, *must request prior to execution of* contract
 - Normally processed within 15 days from date of filing request
 - Failure to request permission <u>prior to execution of contract</u> <u>subjects</u> person to criminal or monetary penalties
 - Imprisonment of up to 2 years OR Fine of up to 30% of land price
 - And, contract will be rendered invalid



- In addition to Foreigner's Land Acquisition Act report, when foreign national acquires real estate for commercial purposes (for profit-making activities), must also file Foreign Direct Investment (FDI) notification, pursuant to Foreign Investment Promotion Act (FIPA)
 - May not be applicable to Non-Profit Activities
- If acquisition is made by non-resident foreign national, must also file report under Foreign Exchange Transactions Act (FETA)
- Registration of transfer of ownership must also be made

- Acquisition tax assessed on <u>total</u> acquisition costs
 - (i.e., purchase price + finance costs + service fees, etc.)
- Registration tax assessed also based on total purchase price
- Sale or other transfer of buildings subject to 10% Value Added Tax (VAT)
 - unless part of "Comprehensive Business Transfer" (i.e., sale of all rights & obligations pertaining to a business)
- 11% capital gains surtax in addition to regular income tax theoretically applicable in "high appreciation" zones (but since zones not designated yet, no surtax being imposed yet)



 If foreign national establishes a Foreign Direct Investment Company in Korea for profit-making purposes after acquiring real estate in the name of the foreign national, the acquisition tax and registration tax will be imposed again since there will be a deemed change in ownership



- Statutory receipts must be maintained for acquisition
 - otherwise, may be penalized at rate of 2.2% on the amount of disbursement not supported with receipts
- But note: statutory receipts issued by sellers of buildings, but not land
- To avoid penalty, purchaser should file copy of sale & purchase contract of real property with tax authority when file annual corporate tax return for fiscal year in which real property acquisition date falls



- Depreciation of property excluding land allowed for tax deduction purposes under Corporate Income Tax Law
 - But only when depreciation expenses are recorded in accounting books
- Depreciation method for a building is limited to the straightline method
- If buildings made out of steel/concrete, standard range of useful life is 30-50 years



Specific Real Estate Issues - Brazil

- Foreign individuals & foreign companies may acquire real estate
 - Under Ordinance #1.005 (Feb. 8, 2010), as updated by Ordinance #1.097 (Dec. 13, 2010), non-residents must enroll with the Corporate Taxpayer Registry prior to acquisition
- Special conditions / restrictions apply to land located near coasts, borders and certain specific areas designated of national security importance



Specific Real Estate Issues - Israel

- Israel encourages both local and foreign investments by offering a wide range of incentives and benefits to investors in real estate (See Law for the Encouragement of Capital Investment)
 - To qualify may require minimum investment, investment in Priority Areas (A& B)
 - If forego grants, may eligible for tax incentives



Legal Issues to Consider

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Real Estate Investment Needs Driven by Business Structure Selected & Investment Treaties

Selection of Business Structure

- Host countries' domestic laws may limit business structure options when real estate investment involved
 - Ex: Some countries REQUIRE entity establishment before allowing purchase of real estate by foreign investors
 - Ex: Other countries may require establishment of host country Foreign Direct Investment Company or registration of Branch Office if real estate acquired for profit-making activities, but not in the case of non-profit business activities



Business Structure Issues

- Investment Treaties addressing real estate investment may modify domestic laws
 - Providing safe haven against creating "Permanent Establishment" (i.e., a tax presence) resulting from certain activities (including owning real estate for commercial purposes)
 - Also may provide for National Treatment, Due Process, etc.
- Free Trade Agreements may contain Investment chapter



Some Alternative Structures

- Direct Registration of Home Country Entity
- Representative Office/Liason Office
- Branch Office
- Foreign Investment Company
- Wholly-owned Domestic Entity Subsidiary



Direct Registration

- Other countries allow direct registration of Foreign **Entity**
 - Allow filing a sample form with the Government (such as Ministry of Foreign Affairs, Ministry of Foreign Investment, etc.)
- Liability for home country entity should be Assessed (including creation of tax presence or Permanent Establishment)



Representative Office / Liaison Office

Allowed in Many Countries

- Usually used for companies testing the waters to see if there is a market for their products
- Restricted Activities
 - May not be allowed to "Carry on Business"
- But, there are benefits
 - Ex: Sometimes tax exempt (no Permanent Establishment)
- May be good for few employees on the ground to facilitate a program with host university



Branch Office

- Not a separate entity ... Risks:
 - Extensions of home entity with no independent legal existence
 - Places home entity assets and personnel at risk
 - Education certification registration can be very slow
- One step up from a Representative Office ... **Benefits:**
 - Can "Do Business"
 - May be treated as "In-Country" entity (i.e., national treatment)



Foreign Investment Company

- Required by various countries
- May require a large investment to begin and certain levels of funding on an on-going basis
- Company registration tax may apply (rates may vary by region within host country)
- Legal fine print must be examined carefully
- Depends on political and economic landscape of the involved country



Wholly-Owned Domestic Entity

- Availability of Business & Tax Exempt Entities (non-profits) differ by country
- Government Requirements
 - In-Country Involvement
 - Ownership of shares & IP (local ownership requirements)
 - Registration Requirements
 - Full Blown Entity with all issues pertinent thereto
 - Board Resolutions / Powers of Attorney / Notary
 - Local Directors



Legal Affiliate

- Creating a foundation or non-profit entity
- Members (local Member requirements)
- Control Issues
- Business Restrictions
- Funding Restrictions



Non-Governmental Organization

- DEPENDS ON TYPE OF WORK BEING DONE
- Usually an easier creation
- Frequently exempt from:
 - VAT
 - Duties/tariffs
 - Importation of Funds restrictions



Memorandum of Understanding (MOU)

- Usually entered into with an overseas government entity
- Sometimes assists in setting up business
- Sometimes required
- Come in all shapes and sizes

Bottom Line

- EVERY ARRANGEMENT WILL BE DIFFERENT
- Type of structure will depend on numerous factors:
 - Activity (student/faculty exchange, joint research, joint teaching, share grants, issue degrees, etc.)
 - Length of venture or stay in country
 - Nature of Home University / College
 - Host Country involved
 - Nature of Host Institution
 - Available Business / Non-Profit Structures
 - As modified by applicable Investment Treaties / Tax Treaties / Free Trade Agreements



Legal Issues to Consider

#6

NUMEROUS ADDITIONAL LEGAL **CONSIDERATIONS**

In Context of Real Estate Transaction

- Many countries do not have Non-Profit or Public Entities (income tax issues)
- Applicability of other taxes (e.g., VAT, property taxes)
- Choice of Law / Choice of Forum
- Type of legal system / legal environment / business culture
- Sovereign Immunity Issues
- Enforcement mechanisms (Litigation vs. arbitration)



In Context of Real Estate Transaction

- Insurance (domestic insurance requirements)
- Premises liability
- Funding of Acquisition Costs / Lease Deposits, etc.
- Transfer pricing issues ... (e.g., arms length interest rate for any related party financing provided)
- Currency Exchange limitations



In Context of Larger Activity

- BIS / ITAR export controls regulations re: research, technology, technical exchanges
- Deemed export rule
- **Employment laws**
- Health and Safety regulations
- IP Matters



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