## IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLORADO

DEBBIE BONIDY, TAB BONIDY AND NATIONAL ASSOCIATION FOR GUN RIGHTS,	) ) )
Plaintiffs,	)
VS.	) 1:10-cv-02408-RPM
UNITED STATES POSTAL SERVICE, STEVE RUEHLE AND PATRICK DONOHUE,	) ) )
Defendants.	)

## MOTION HEARING TRANSCRIPT OF PROCEEDINGS

Proceedings held before the HONORABLE RICHARD P.

MATSCH, U.S. District Judge for the District of Colorado,

beginning at 1:59 p.m. on the 18th day of November, 2011 in

Courtroom A, United States Courthouse, Denver, Colorado.

## APPEARANCES

For the Plaintiffs: James M. Manley, Esq.

Mountain States Legal Foundation

2596 South Lewis Way

Lakewood, Colorado 80227

For the Defendants: Lesley Rebecca Farby, Esq.

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Proceedings recorded by electronic sound recording; transcript produced by transcription service.

## 1 PROCEEDINGS

- 2 (At 1:59 p.m. on November 18, 2011, in the United States
- 3 District Court at Denver, Colorado, before the HONORABLE
- 4 RICHARD P. MATSCH, U.S. District Judge, with counsel for the
- 5 parties present, the following proceedings were had:)
- 6 THE COURT: Please be seated. We're here in Civil
- 7 10-CV-2408, Debbie Bondy and Tab--Bonidy, I think it is, and
- 8 Tab Bonidy, National Association for Gun Rights against the
- 9 United States Postal Service, John Potter and Steve Ruehle in
- 10 their roles as Postmaster General and Postmaster at Avon, on
- 11 the defendants' motion to dismiss the second amended
- 12 complaint.
- So, Mr. Manley, for the plaintiffs, and Ms. Farby
- 14 for the defendants, good afternoon. Well, on the allegations
- 15 of the plaintiffs here, they live in the mountains, outside
- 16 of Avon, Colorado. They don't receive postal service at
- 17 their home; therefore, to get their mail they drive to Avon
- 18 and to the post office there. As I understand it, the post
- 19 office there has adjacent to it a public parking lot, but
- 20 it's under the ownership and control of the Postal Service,
- 21 and the regulation that is involved in the case prohibits a
- 22 firearm, carrying or having possession of a firearm, anywhere
- 23 on this property, which includes the parking lot. And the
- 24 plaintiffs say that this impinges on their rights protected
- 25 by the Second Amendment.

- 1 And in addressing the issue on motion to dismiss,
- 2 there are two claims here; one is the parking lot, one is the
- 3 building, and they may be different, but the defendant's
- 4 position, as I understand it, is that we should, as the Tenth
- 5 Circuit has done in connection with a different statute, the
- 6 criminal statute, 922, has stated that the Supreme Court--
- 7 their understanding of the Supreme Court view is that there
- 8 should be a two-step analysis. One is whether the regulation
- 9 is affecting conducting as protected by the Second Amendment,
- 10 and then the second is under whatever standard of review,
- 11 there is justification for that effect on the affected
- 12 conduct.
- So, Ms. Farby, I'll hear from you in support of
- 14 your motion, and, you know, I recognize, as you do, that the
- 15 specific conduct involved in Heller was having a firearm in
- 16 their home for self-defense, but I don't understand you to be
- 17 arguing here, and maybe I'm mistaken, that you're limiting
- 18 the Second Amendment protection to the home, are you?
- 19 MS. FARBY: Well, Your Honor, the Court need not address
- 20 how far--whether the Second Amendment right extends outside
- 21 the home, and if so, how far it extends, because the Supreme
- 22 Court has made clear that however far that right extends, it
- 23 does not extend to sensitive places.
- 24 THE COURT: Well, I know, but the question of whether
- 25 this is a sensitive area or not is a question.

- 1 MS. FARBY: Yes, Your Honor, and the plaintiff's claims
- 2 that the United States Postal Service regulation violates
- 3 their Second Amendment right, fails for a number of reasons.
- 4 There's at least four reasons which I can briefly list, and
- 5 then I can explain each one in slightly more detail.
- First, the plaintiff's claims are foreclosed by the
- 7 Supreme Court decision in Heller. The Court stated there
- 8 that--
- 9 THE COURT: Well, I don't agree with that. That's what
- 10 I was just talking about.
- MS. FARBY: Well, Your Honor, what the Court there said
- 12 is that its opinion should not be taken to cast doubt on laws
- 13 forbidding firearms in sensitive places.
- 14 THE COURT: Right.
- MS. FARBY: So--
- 16 THE COURT: I understand that. What is sensitive about
- 17 this parking lot? That's going to be the issue in the case,
- 18 isn't it?
- 19 MS. FARBY: Absolutely, Your Honor. I will jump to that
- 20 issue.
- 21 THE COURT: Yeah, okay.
- MS. FARBY: The Court made clear that the specific
- 23 sensitive places that it listed in the <u>Heller</u> decision, which
- 24 was schools and government buildings--
- 25 THE COURT: Sure.

- 1 MS. FARBY: --were not the only kinds of sensitive
- 2 places, and the Court was specific that the places and the
- 3 kinds of regulations were not an exhaustive list. Many
- 4 Courts have upheld restrictions on firearms in sensitive
- 5 places beyond the inside of schools and government buildings.
- 6 But the Court need not decide the full scope of what might
- 7 constitute a sensitive place in order to conclude that Postal
- 8 property is a sensitive.
- 9 THE COURT: Well--
- 10 MS. FARBY: That's the approach that the Fifth Circuit
- 11 took in United States versus Dorrison (phonetic). The Fifth
- 12 Circuit there found that the Postal parking lot at issue
- 13 there was a sensitive place under <u>Heller</u> and it upheld the
- 14 exact regulation--
- 15 THE COURT: Well, that's an employee parking lot.
- MS. FARBY: In that case, Your Honor, it was an employee
- 17 parking lot--
- 18 THE COURT: Right.
- 19 MS. FARBY: --but the decision said that the parking lot
- 20 there was used as a place of regular government business.
- 21 THE COURT: Sure. That's where the employees come to
- 22 park, and, you know, you can take judicial notice that
- 23 there's been employee, co-employee violence in Postal Service
- 24 places.
- MS. FARBY: That's true, Your Honor.

- 1 THE COURT: That's not this case.
- MS. FARBY: That is not this case, but the parking lot,
- 3 the public parking lot that's used by Postal patrons in this
- 4 case, is also a sensitive place.
- 5 THE COURT: This isn't limited to Postal patrons, is it?
- 6 MS. FARBY: The parking lot?
- 7 THE COURT: Yeah.
- 8 MS. FARBY: Well, employees may park there. I'm not
- 9 sure--
- 10 THE COURT: It isn't limited to Postal employees or
- 11 Postal patrons, is it?
- MS. FARBY: No, Your Honor.
- 13 THE COURT: Okay, so it's a public parking lot.
- 14 MS. FARBY: It is a public parking lot but it is on
- 15 property that's under the charge and control of the Postal
- 16 Service.
- 17 THE COURT: I understand that.
- 18 MS. FARBY: It is--
- 19 THE COURT: That's not disputed.
- 20 MS. FARBY: It--the parking lot itself facilitates the
- 21 Postal function that Postal--to which Postal property is
- 22 dedicated.
- 23 THE COURT: But I'm understanding you could--a person
- 24 can park in this Postal-owned parking lot and do anything and
- 25 not just go to the post office, right?

- 1 MS. FARBY: I'm not sure about that, Your Honor.
- THE COURT: Well, that's what the allegation is, and
- 3 we're stuck with the allegation. When it says public, to me
- 4 that means not restricted to Postal patrons.
- 5 MS. FARBY: The parking lot is certainly dedicated for
- 6 the use of Postal patrons.
- 7 THE COURT: That isn't the issue, though, Counsel, it's
- 8 who can park there.
- 9 MS. FARBY: The parking lot is designed to serve a
- 10 Postal function.
- 11 THE COURT: Who can park there? Anybody can--
- 12 MS. FARBY: Anybody. Anybody can park there, Your
- 13 Honor.
- 14 THE COURT: Okay.
- 15 MS. FARBY: At least we'll assume that for purposes of
- 16 this motion.
- 17 THE COURT: Right, we have to, because that's the
- 18 complaint.
- 19 MS. FARBY: Yes, Your Honor. The Postal parking lot,
- 20 like the Postal building itself, and all other property under
- 21 the charge and control of the Postal Service, is sensitive
- 22 for a number of different reasons. It is government property
- 23 that is used for a government purpose, just like the parking
- 24 lot that was at issue in Dorrison, and it is pursuant to the
- 25 Postal Service's constitutional and statutory authority to

- 1 provide Postal services and administer Postal property.
- THE COURT: All right, what is providing Postal
- 3 services? It's providing them to the public--
- 4 MS. FARBY: Yes.
- 5 THE COURT: --right? Okay.
- 6 MS. FARBY: Because it is a government property used to
- 7 facilitate a government function, the government should be
- 8 able to able to assess the security needs of that property,
- 9 just as it should for courthouses, like this one, military
- 10 bases, Social Security offices, and the various other kinds
- 11 of government property that exists. As Your Honor
- 12 referenced, unfortunately, there is a history of violence on
- 13 Postal property--
- 14 THE COURT: Right.
- 15 MS. FARBY: --and that makes Postal property
- 16 particularly sensitive. Postal property is also a particular
- 17 category of government property where large numbers of people
- 18 congregate on a daily basis. I think it's instructive to
- 19 look at what the District Court said in The United States
- 20 versus Matzi Andaro case (phonetic), out of the Eastern
- 21 District of Virginia, which was subsequently affirmed by the
- 22 Fourth Circuit, and that case dealt with motor vehicles on
- 23 national parkland. But what the Court said, analyzing
- 24 Heller, was that the schools and government buildings are
- 25 sensitive places because, unlike homes, they are public

- 1 properties where large numbers of people, often strangers,
- 2 and including children, congregate, and, therefore, the
- 3 Second Amendment leaves the judgment of whether and how to
- 4 regulate firearms and other weapons to policy makers, not to
- 5 the judiciary.
- The same is true of the Postal property that's at
- 7 issue here. But, unlike national parks, for example, Postal
- 8 property is location where monetary transactions routinely
- 9 take place. Those monetary transactions also make Postal
- 10 property sensitive. And it's the mail itself, the Postal
- 11 function, that makes Postal property sensitive. The Postal
- 12 Service is responsible for the--
- 13 THE COURT: Well, aren't all these things justifications
- 14 that I'm being asked to assume? I mean, this is a threshold
- 15 motion. This is a motion that says there's no claim for
- 16 relief stated. You're giving me a lot of support for the
- 17 regulation, but that isn't before me.
- 18 MS. FARBY: Well, Your Honor--
- 19 THE COURT: You're asking me to accept that, you know,
- 20 on its face, this absolute prohibition is justified. Well,
- 21 it's hard for me to do that under 12(b)(6).
- 22 MS. FARBY: Your Honor, the Supreme Court has made clear
- 23 that when the government is acting in its role as a
- 24 proprietor of property, not in its role as the regulator or
- 25 the licensor, which is often the case in some of these Second

- 1 Amendment decisions. But here the government is acting in
- 2 its role as proprietor of its own property, and in those
- 3 circumstances the Courts have made clear that the government
- 4 regulation is valid unless it is unreasonable--
- 5 THE COURT: Well--
- 6 MS. FARBY: --arbitrary or capricious, and so,
- 7 therefore--
- 8 THE COURT: --if this were a case in which the
- 9 government was--Postal Service was restricting what could be
- 10 on a bumper sticker, for example, parked in this public
- 11 parking lot, would that be justified, because it's
- 12 proprietary?
- 13 MS. FARBY: Not necessarily, Your Honor, but the
- 14 standard--
- THE COURT: No, of course not.
- 16 MS. FARBY: --but the standard would be whether it was a
- 17 reasonable regulation, and so here too, because the
- 18 Postal--the Postal Service is acting in its proprietary
- 19 capacity, its actions--
- 20 THE COURT: But I'm--that's what I'm challenging, your
- 21 position that, because it's proprietary you can't look at
- 22 whether it affects any constitutionally protected activity.
- 23 You would agree, wouldn't you, that if somebody comes in
- 24 there with a bumper sticker that says, "I hate the Postal
- 25 Service," the Postal Service can't keep them out.

- 1 MS. FARBY: Yes, Your Honor, because that would likely
- 2 be an unreasonable regulation, but here--
- 3 THE COURT: Well--
- 4 MS. FARBY: -- the Postal Service decision to prohibit
- 5 firearms on its property to further the interest in public
- 6 safety--
- 7 THE COURT: Well, isn't that the very question, whether
- 8 that is reasonable, whether there's no way in which, by a
- 9 permitting process or in any other fashion, like trigger
- 10 locks--you know, there are a lot of ways in which a firearm,
- 11 on this--at least the public parking lot, can be considered
- 12 inaccessible while it's on the public parking area. Right?
- 13 MS. FARBY: Right.
- 14 THE COURT: You could have a requirement that there be a
- 15 trigger lock, that it be in a glove compartment, locked. And
- 16 what would be wrong with that?
- MS. FARBY: Well, the Supreme Court has made clear that
- 18 when--
- 19 THE COURT: Don't talk about the Supreme Court, I'm
- 20 talking about this case.
- 21 MS. FARBY: Okay. The Postal Service is not required to
- 22 enact the most reasonable, or the only reasonable,
- 23 regulation, so just because the Postal Service could have
- 24 imposed a standard that was less stringent than the one it
- 25 has imposed, does not mean that the standard it did impose is

- 1 unreasonable when it's acting in its proprietary capacity.
- 2 That's established case law. As long as the Postal Service
- 3 regulation is reasonable then it passes muster, and here the
- 4 Postal Service--
- 5 THE COURT: Well, how do I know whether it's reasonable?
- 6 That's the problem with this being considered on a motion to
- 7 dismiss. The reasonableness of it depends upon whether there
- 8 are any other alternatives.
- 9 MS. FARBY: Well, again, Your Honor, the Court has made
- 10 clear that the Postal Service is not limited to the least
- 11 restrictive means available to it to further its purpose.
- 12 THE COURT: What Court said that?
- MS. FARBY: The Supreme Court, Your Honor.
- 14 THE COURT: In what?
- 15 MS. FARBY: I'll provide the cite, Your Honor.
- 16 (Pause.)
- 17 The case I'm referring to, and I believe that
- 18 language is found in many different cases, but the specific
- 19 language I'm referring to is in <u>Board of Trustees of State</u>
- 20 <u>University of New York versus Fox</u>, which is a 1989 Supreme
- 21 Court--
- 22 THE COURT: Yeah, which doesn't deal with the Postal
- 23 Service.
- 24 MS. FARBY: No, it doesn't deal with the Postal
- 25 Service--

- 1 THE COURT: No.
- 2 MS. FARBY: --but what it does deal with is the standard
- 3 for addressing the reasonableness of a government
- 4 regulation--
- 5 THE COURT: Yeah, and what--
- 6 MS. FARBY: --and that--
- 7 THE COURT: In what context did that come up?
- 8 MS. FARBY: Well, that was in the context of
- 9 intermediate scrutiny, Your Honor, and--
- 10 THE COURT: After what--not on a motion to dismiss,
- 11 right?
- 12 MS. FARBY: I'm not sure of the--
- 13 THE COURT: Yeah.
- 14 MS. FARBY: --posture of that case, Your Honor, but
- 15 numerous Courts have granted motions to dismiss,
- 16 challenging--where cases have challenged firearms
- 17 regulations.
- 18 THE COURT: I know, but there are a lot of cases before
- 19 <u>Heller</u>, and there are a lot of cases that were interpreting
- 20 the Second Amendment as not protecting any individual
- 21 liberty, right?
- MS. FARBY: That's true.
- 23 THE COURT: I mean, that's the way the law was before
- 24 Heller, and, of course, that's why these cases before Heller
- 25 are difficult to apply, because they were all in the context

- 1 of what we used to think the law was as to the scope of the
- 2 Second Amendment, that it was a collective right, not an
- 3 individual right. Now that the Supreme Court has changed
- 4 course on that, we're all struggling with trying to define
- 5 what that right is. And, you know, we've got a lot of
- 6 post-Heller cases, and you and opposing counsel have cited
- 7 them, and there have been some since the briefing here, at
- 8 the District Court level. But the problem comes back to what
- 9 are the dimensions of this individually protected liberty
- 10 interest, that's--we're struggling with that.
- 11 MS. FARBY: I understand, Your Honor. I think it's
- 12 instructive to look at what the Supreme Court did say in
- 13 Heller, and what it said was that its decision should not be
- 14 taken to cast doubt on laws forbidding firearms in sensitive
- 15 places.
- 16 THE COURT: I understand that, but--
- MS. FARBY: By requiring the government to submit
- 18 evidence at trial in order to justify its restrictions on
- 19 firearms in every single sensitive place, that inherently
- 20 would cast doubt on many of the regulations that the Supreme
- 21 Court--
- THE COURT: Well, and--
- MS. FARBY: --found shouldn't be cast into doubt.
- 24 THE COURT: --and to just accept your position that you
- 25 can't challenge this regulation casts doubt on whether there

- 1 is a Second Amendment.
- MS. FARBY: No, Your Honor, that's not true.
- 3 THE COURT: Well, doesn't it?
- 4 MS. FARBY: The Second--the Postal Service regulation
- 5 here doesn't affect Second Amendment rights at all outside of
- 6 Postal property. It's a narrow regulation. All it does is
- 7 says you can't bring firearms onto Postal property, and the
- 8 regulation, of course, says nothing about any other place in
- 9 which the Bonidys or any other person might exercise their
- 10 Second Amendment right. It's a very narrow regulation.
- 11 THE COURT: Not when it comes to a public parking lot it
- 12 doesn't seem narrow to me.
- 13 MS. FARBY: It's narrow in the sense that it only
- 14 prohibits firearms on Postal property, which is a very
- 15 discrete place.
- 16 THE COURT: Okay. I think that's your argument, right?
- 17 You can't touch.
- 18 MS. FARBY: Well, it's a matter of common sense that the
- 19 regulation here is reasonably related to the Postal Service's
- 20 compelling interest in preventing violence on its property.
- 21 And the Supreme Court has upheld restrictions on
- 22 constitutionally protected rights based on common sense, even
- 23 in a strict--even under a strict scrutiny standard. So the
- 24 Supreme Court has said that the level of evidence that's
- 25 needed to justify a regulation varies up or down depending on

- 1 the novelty or plausibility of the justification.
- 2 THE COURT: Exactly right, and that is why, it seems to
- 3 me, in this case we have to consider the special
- 4 circumstances alleged in this second amended complaint, being
- 5 that these are folks who don't have postal service at home,
- 6 they live in a remote area, they have--and I don't know that
- 7 this changes the scope of the Second Amendment, but they have
- 8 a concealed carry permit, which, under Colorado law, permits
- 9 them to carry a firearm in public places, and they only can
- 10 access this Postal building when it's under the snow
- 11 ordinance in Avon through this parking lot, unless they park
- 12 somewhere remotely from this building. Now those are the
- 13 facts of the case, as alleged.
- 14 MS. FARBY: Those are the facts of the case as alleged,
- 15 and as alleged, the plaintiffs have not established -- or, have
- 16 not even alleged that--have not alleged facts sufficient to
- 17 show that the Postal Service regulation imposes a substantial
- 18 burden on their constitutionally protected right.
- 19 THE COURT: Yeah, and, you know, this is not a facial
- 20 attack, this is an as-applied challenge--
- MS. FARBY: Yes.
- 22 THE COURT: --and that's why these facts that I have
- 23 just referred to, that are alleged in the Second Amendment
- 24 complaint, seem to me to be significant for consideration
- 25 here.

- 1 MS. FARBY: Your Honor, even the facts as alleged in the
- 2 Second Amendment -- in the second amended complaint, do not
- 3 allege--do not establish that the Postal Service regulation
- 4 substantially burdens the right--there may be an incident
- 5 burden on the Bonidys' purported constitutional right, but
- 6 incident burdens are not sufficient, Your Honor. There is no
- 7 substantial burden on their right, and that's what the--
- 8 THE COURT: Is there a right to receive mail?
- 9 MS. FARBY: There's not necessarily a constitutional
- 10 right to receive mail, but--
- 11 THE COURT: What is the -- the Postal Service is supposed
- 12 to serve, right?
- MS. FARBY: Yes.
- 14 THE COURT: It's supposed to serve the public.
- MS. FARBY: Yes.
- 16 THE COURT: Supposed to deliver mail to the public.
- 17 MS. FARBY: Yes.
- 18 THE COURT: In cases where there's no home delivery,
- 19 there has to be access to the Postal Service office to get
- 20 the mail.
- 21 MS. FARBY: Yes, and there is that access here, Your
- 22 Honor.
- THE COURT: How?
- MS. FARBY: At--
- 25 THE COURT: If the access is unavailable to the

- 1 plaintiffs, if they claim that they can't get there without
- 2 having their guns in the car, here we are.
- 3 MS. FARBY: As alleged in the complaint, Your Honor,
- 4 they can park on the public street that's directly in front
- 5 of the post office--
- 6 THE COURT: Not on snow days.
- 7 MS. FARBY: On days--well, note, Your Honor, the
- 8 complaint does not allege anywhere that the Bonidys have ever
- 9 been precluded from parking on the public street. They
- 10 may--they alleged--
- 11 THE COURT: There's an ordinance that says you can't
- 12 park on this street when it's snowing. It had two inches of
- 13 snow. There it is.
- 14 MS. FARBY: What the ordinance says is that street
- 15 parking may be limited when there's an accumulation of
- 16 greater than two inches of snow.
- 17 THE COURT: Right.
- 18 MS. FARBY: The complaint does not allege that they have
- 19 ever been precluded from parking on the public street.
- THE COURT: Have you ever been to Avon, Colorado?
- MS. FARBY: I have not, Your Honor.
- 22 THE COURT: It snows a lot in Avon, Colorado.
- MS. FARBY: I understand, Your Honor, and actually, in
- 24 our reply brief, we submitted statistics about the average
- 25 number of days with more than two inches of snow, but the

- 1 complaint is silent as to whether--or, whether the plaintiffs
- 2 have ever been precluded from parking on that public street.
- 3 THE COURT: Why does it have to allege a date when the
- 4 ordinance says you can't park here?
- 5 MS. FARBY: Because they have not been able--they have
- 6 not alleged that there has ever been a substantial--
- 7 THE COURT: Why would it make a difference whether
- 8 they've ever--I mean, it's--you said common sense. Common
- 9 sense is that when there's an ordinance that says you can't
- 10 park here when there's two inches of snow, and you're in
- 11 Avon, Colorado, they've had days when they can't park there.
- 12 That's common sense, agreed?
- 13 MS. FARBY: I agree with that, Your Honor, but in order
- 14 for the Court to even look at whether this regulation
- 15 infringes a constitutional right, there must be a substantial
- 16 infringement, and they have not alleged a substantial
- 17 infringement. That's--
- 18 THE COURT: What constitutes a substantial infringement,
- 19 more than one day? Does it have to be more than ten days?
- 20 What are you talking about?
- MS. FARBY: I don't know, Your Honor.
- 22 THE COURT: Exactly.
- 23 MS. FARBY: It's not necessary to decide what the outer
- 24 limits of a substantial burden would be because they have not
- 25 alleged it here. They have not alleged that they have ever

- 1 been precluded from parking on the public street with their
- 2 firearm because of these--the snow ordinance. And in any
- 3 event, Your Honor, the snow would--the restrictions on
- 4 parking on the public street is likely just an incidental
- 5 burden. It's not attributable to the Postal Service
- 6 regulation itself. I mean, the Postal Services doesn't have
- 7 to provide parking to its patrons at all. There are plenty
- 8 of Postal--post offices in urban areas--
- 9 THE COURT: We're talking about Avon, Colorado, not
- 10 plenty of other areas. This case is factually specific.
- MS. FARBY: Yes, Your Honor. Under the facts as alleged
- 12 by the plaintiffs, they have never been precluded from
- 13 parking on the public street in front of the Avon Post
- 14 Office.
- 15 THE COURT: Well, this--
- MS. FARBY: It's not--it's--
- 17 THE COURT: --you know, you're going round and round. I
- 18 object that.
- 19 MS. FARBY: And--
- 20 THE COURT: Let me hear from the plaintiff. Mr. Manley.
- 21 I've been talking about the parking lot because it
- 22 seems to me to be qualitatively different from the building,
- 23 and you've got two claims. The first one is the building, so
- 24 it seems to me that the burden, as defendant's counsel wishes
- 25 to call it, on the protected interest under the Second

- 1 Amendment, is slight, if they can park in the public parking
- 2 lot immediately adjacent to the building and go into the
- 3 building without their firearms. Now, are you contending in
- 4 the first claim for relief that they must have the firearms
- 5 with them when they go in the building?
- 6 MR. MANLEY: In the first claim for relief? No, Your
- 7 Honor, the--it's--
- 8 THE COURT: Well, what are you claiming?
- 9 MR. MANLEY: In the first claim for relief we're simply
- 10 contending that the Bonidys have a constitutional right to
- 11 possess a firearm in their car in the parking lot.
- 12 THE COURT: Well--
- 13 MR. MANLEY: That's the first claim for relief.
- 14 THE COURT: --I thought the first claim for relief was
- 15 the building. Maybe I've got them reversed. You've got a
- 16 claim that they can go into the building.
- MR. MANLEY: Yes, that's the second claim for relief,
- 18 Your Honor.
- 19 THE COURT: Okay, I've got them reversed.
- MR. MANLEY: And, yes, the Second Amendment protects the
- 21 right to keep and bear arms for self-defense. And that right
- 22 has to be exercised wherever the person happens to be when
- 23 that--the need for self-defense arises, and so the burden on
- 24 the Bonidys, if they're in the post office and need to
- 25 exercise the right to self-defense, is total, it's complete.

- 1 The right is rendered--
- 2 THE COURT: So they could walk into this building with
- 3 their firearms?
- 4 MR. MANLEY: Well, no, I don't think so, Your Honor,
- 5 because this building is qualitatively different. The--this
- 6 building--
- 7 THE COURT: What's the difference? What's the
- 8 difference?
- 9 MR. MANLEY: Well, this building has security, it has
- 10 screening, and it has restricted access. There are metal
- 11 detectors at every entrance, and only individuals who have
- 12 been verified to be unarmed are allowed to enter the
- 13 building--
- 14 THE COURT: Okay.
- 15 MR. MANLEY: --and then when they're here, they're under
- 16 the--everyone in the building is under the protection of
- 17 the--
- 18 THE COURT: Now--
- 19 MR. MANLEY: --Security Service.
- 20 THE COURT: -- the plaintiffs, when, you know, the fact
- 21 that there's a concealed carry permit, how does that affect
- 22 the claim--the case?
- MR. MANLEY: Well, factually, Your Honor, it shows that
- 24 they're law-abiding individuals.
- 25 THE COURT: I know, but, you know, the Second Amendment

- 1 presumes everybody is law-abiding, unless you come within one
- 2 of their restrictions on having firearms, like 922 of Title
- 3 18. That's a different thing entirely, if you're a convicted
- 4 felon or illegal--all these other things. So, but I don't
- 5 see that the concealed carry--it just means that the Eagle
- 6 County Sheriff has granted them a permit under Colorado law,
- 7 but I don't think that affects the scope of the Second
- 8 Amendment, do you?
- 9 MR. MANLEY: I agree, Your Honor, and--
- 10 THE COURT: Okay.
- 11 MR. MANLEY: --and I think all it shows is that the--is
- 12 that the Bonidys aren't those people--
- 13 THE COURT: Yeah.
- MR. MANLEY: --that are identified by 922.
- 15 THE COURT: So this right of self-defense is not
- 16 different for them than it is for any other person who is not
- 17 restricted from having possession of firearms, true?
- MR. MANLEY: I think that's correct, Your Honor, yes.
- 19 THE COURT: Yeah, all right.
- 20 MR. MANLEY: I think it calls in the level of vetting
- 21 that the Bonidys have undergone through the sheriff, through
- 22 the background checks, indicates that perhaps the defendant's
- 23 interest in security are not connected to denying the Bonidys
- 24 the right to keep and bear arms. So it calls into the
- 25 question the rationale for the Postal ban--

- 1 THE COURT: You don't--
- 2 MR. MANLEY: --especially as applied to the Bonidys.
- 3 THE COURT: In Colorado you don't get a concealed carry
- 4 permit--do you have to show you have a particularized need
- 5 for protection?
- 6 MR. MANLEY: No, Your Honor.
- 7 THE COURT: Yeah, I didn't think so. You simply have to
- 8 show you know how to handle a firearm, that you don't have
- 9 any of the restrictions on your mental capacity and all those
- 10 things, and you have a clean record, and then you can get it.
- 11 So that's why, when we look at this question of the
- 12 protection of self--well, self-protection, insofar as <u>Heller</u>
- 13 was based on the need for self-protection as justification
- 14 for the individual right to have a firearm, you know, I think
- 15 that we have to look at this case as whether they had a
- 16 concealed carry permit or not, whether they have special
- 17 circumstances of being in an area where they may need
- 18 self-protection from animals, for that matter.
- 19 But what it seems to me is important here is their
- 20 access to their mail. Now I questioned Ms. Farby about the,
- 21 you know, what is the Postal Service. It's to serve and give
- 22 you access to mail addressed to you. They don't get mail
- 23 service at home, and that may be a special circumstance in
- 24 this case. Not everybody has to go to the post office to get
- 25 their mail.

- 1 Your contention, as I understand it then from what
- 2 I've heard you say here, and from what I saw in the papers
- 3 filed, is that given that the postal facility in Avon,
- 4 Colorado is not a secured area with--so that anybody inside
- 5 of it feels protected by the security measures that are in
- 6 place, that it ought to be, and, therefore, its public
- 7 access, you ought to be able to have self-protection there.
- 8 That's your contention.
- 9 MR. MANLEY: Yes, Your Honor. The Avon Post Office is
- 10 no different from a grocery store or a gas station or a bank
- 11 in Avon. They're all places that are open to the public,
- 12 that have no security measures in place, like a courthouse or
- 13 an airport, or other federal facilities that are similarly
- 14 protected.
- 15 THE COURT: Now we don't have any case authority for
- 16 that, do we?
- MR. MANLEY: For that, that rule, Your Honor?
- 18 THE COURT: Yeah. For that distinction between public
- 19 buildings that are within a secure zone, so to speak, and
- 20 those that aren't. That's something that I'm not--that I
- 21 haven't seen in any of the cases that I've reviewed.
- 22 MR. MANLEY: I don't--I'm not familiar with any case
- 23 law, Your Honor.
- 24 THE COURT: All right.
- 25 MR. MANLEY: What I'm--what I do know is that the laws

- 1 of the states, for instance, Colorado, reflect that
- 2 distinction. A concealed carry permit in Colorado doesn't
- 3 authorize a person to carry into a public building that has a
- 4 metal detector, or a federal building where federal law
- 5 prohibits--
- 6 THE COURT: In that in a state statute, or--
- 7 MR. MANLEY: It is, Your Honor, yes.
- 8 THE COURT: Okay.
- 9 MR. MANLEY: And so the, you know, the laws of the
- 10 states reflect that, that distinction, and it seems to be an
- 11 objective distinction that's based on the character of the
- 12 building, it's based on the how the building is being
- 13 secured, rather than just an arbitrary whim of some
- 14 government official saying, "This place is sensitive for -- "
- 15 THE COURT: Now that--
- 16 MR. MANLEY: "--for no objective reason."
- 17 THE COURT: The background of this case is that there
- 18 was an effort made here by the--is it Ba-needy (phonetic)?
- MR. MANLEY: I think it's Bon-iddy (phonetic).
- 20 THE COURT: --that the Bonidys attempted to get some
- 21 kind of accommodation to permit--and agreed, for example, to
- 22 a locked glove compartment, is that right?
- MR. MANLEY: That's correct.
- 24 THE COURT: I mean, that isn't in our complaint, but I'm
- 25 talking about the background.

- 1 MR. MANLEY: Well, the--we actually do allege in the
- 2 complaint that the Bonidys contacted--
- 3 THE COURT: Yeah, okay.
- 4 MR. MANLEY: --the post office and requested recognition
- 5 of their right to carry on the Postal property, either in the
- 6 car or, obviously, what they truly desire is to be able to
- 7 carry, you know, when they go into the building as well, but
- 8 they requested both of those--
- 9 THE COURT: Yeah.
- 10 MR. MANLEY: --accommodations.
- 11 THE COURT: So, as I understand this case then, if it
- 12 were to go forward, we would be looking at whether there are
- 13 means to, you know, the -- the government interest here is
- 14 public safety, with respect to property that's under the
- 15 ownership and control of the Postal Service, an--I don't know
- 16 if the Postal Service is technically an agent, or agency of
- 17 the government anymore or not, but at any rate, your--as we
- 18 go forward, you would be looking at--and, of course, opposing
- 19 counsel says you don't have to have least restrictive. But,
- 20 as I understand your case, it is somewhat like a First
- 21 Amendment case, in terms of balancing, or attempting to
- 22 balance, the protected interests of the individual plaintiffs
- 23 versus the governmental interests in public safety, and,
- 24 therefore, as I--and tell me if I'm wrong in understanding
- 25 this, you're not averse to some reasonable accommodation in

- 1 balancing these interests. Is that true?
- MR. MANLEY: Yes, Your Honor, I think there's--
- 3 THE COURT: Yeah.
- 4 MR. MANLEY: --there's a balance that needs to be
- 5 struck--
- 6 THE COURT: Yeah.
- 7 MR. MANLEY: --and where that balance lies is something
- 8 that we need to determine--
- 9 THE COURT: You're not--
- 10 MR. MANLEY: --based on the evidence.
- 11 THE COURT: --therefore, claiming an absolute right to
- 12 have these handguns in a holster, covered, and walk anywhere
- 13 you want to on the property.
- 14 MR. MANLEY: Well, no, certainly, and we're not claiming
- 15 that the Bonidys have a right to walk into the restricted
- 16 area of the post office, or the restricted parking lot if
- 17 there--I'm not sure that there is one at Avon, but I'd
- 18 imagine there is, where they stage the mail trucks. We're
- 19 not arguing with any of that, simply the public areas where
- 20 the general public is allowed--
- 21 THE COURT: Yeah. Now I--
- MR. MANLEY: --to come and go freely.
- 23 THE COURT: --you know, I'm assuming that the--I've
- 24 never seen this post office, so I'm assuming there are boxes
- 25 or--is that right? They have a p.o. box and--

- 1 MR. MANLEY: That's right, Your Honor.
- 2 THE COURT: --they go and unlock it and take out--I
- 3 don't know if they do that anymore.
- 4 MR. MANLEY: No, that's right. Yes, the post office
- 5 provides the Bonidys with a post office box--
- 6 THE COURT: Yeah.
- 7 MR. MANLEY: --and that's how they get their mail.
- 8 THE COURT: So, and they rent a box?
- 9 MR. MANLEY: The box is provided free of charge because
- 10 the Postal Service--
- 11 THE COURT: Because there's no--
- 12 MR. MANLEY: --doesn't deliver to their home.
- 13 THE COURT: --home delivery. And I assume, given the
- 14 nature of Eagle County, that's true of a lot of folks up
- 15 there. There's limited home delivery.
- MR. MANLEY: At the very least, the Bonidys' neighbors
- 17 fall into the same group.
- 18 THE COURT: So how would this case go forward? What are
- 19 you suggesting?
- MR. MANLEY: Well, Your Honor, the defendants have the
- 21 burden to justify their regulation, and then the plaintiffs
- 22 would have to rebut any evidence that they offer. That's the
- 23 evidentiary procedure in the First Amendment context, and, as
- 24 you, I think, correctly point out, that this is like a First
- 25 Amendment case.

- 1 THE COURT: Okay. Thank you.
- 2 MR. MANLEY: Thank you.
- 3 THE COURT: Well, I think I've--I think I've got your
- 4 arguments, Ms. Farby, have I? You may--
- 5 MS. FARBY: Your Honor, can I briefly be heard--
- 6 THE COURT: Yeah, sure.
- 7 MS. FARBY: --to address some points raised?
- 8 THE COURT: Yeah.
- 9 MS. FARBY: Thank you. I'll be brief, Your Honor, I
- 10 just want to address a couple of points made by opposing
- 11 counsel. The Courts and <u>Heller</u> have made clear that
- 12 categorical restrictions are permitted, and so here the
- 13 Postal Service should not have to go property by property,
- 14 patron by patron, to determine whether that person or that
- 15 property should be restricted. Categorical prohibitions on
- 16 possession of firearms in sensitive places are permitted,
- 17 that's what the Supreme Court said in Heller.
- 18 THE COURT: I know, but the whole issue is what's a
- 19 sensitive place?
- 20 MS. FARBY: Right, Your Honor, and, again, the Court
- 21 there made clear that schools and government buildings are
- 22 not the only kinds of sensitive places.
- 23 THE COURT: I know that, but they don't tell us what
- 24 else is.
- MS. FARBY: That's right, Your Honor, and counsel's

- 1 suggestion that only places that electronically screen
- 2 persons entering the property, that's just directly contrary
- 3 to Heller because there's many schools and government
- 4 buildings themselves that don't screen people walking into
- 5 the building, but under Heller--
- 6 THE COURT: Yeah.
- 7 MS. FARBY: --those are sensitive places where firearms
- 8 may be prohibited.
- 9 THE COURT: Well, you know, Heller raises more question
- 10 than it answers.
- 11 MS. FARBY: But it does provide guidance, Your Honor,
- 12 and--
- 13 THE COURT: Very little.
- 14 MS. FARBY: --the Tenth Circuit has taken the Court at
- 15 its word in finding that restrictions beyond those expressly
- 16 enumerated in Heller--
- 17 THE COURT: Criminal restrictions.
- MS. FARBY: Yes, criminal restrictions--
- 19 THE COURT: Yeah.
- 20 MS. FARBY: --but other Courts outside of the Tenth
- 21 Circuit have found restrictions in sensitive places to be
- 22 within <u>Heller</u>, even though they're not schools or government
- 23 buildings.
- 24 THE COURT: And not a post office.
- MS. FARBY: Well, <u>Dorrison</u>--

- 1 THE COURT: That's a restricted area.
- MS. FARBY: It was a restricted area, Your Honor, but--
- 3 THE COURT: That's not this case.
- 4 MS. FARBY: It's not this case but the Court there
- 5 didn't limit its decision to the fact it was a restricted
- 6 area. What it said was it was used as a place of regular
- 7 government business--
- 8 THE COURT: Yes.
- 9 MS. FARBY: --and the parking lot--
- 10 THE COURT: By employees of the government.
- 11 MS. FARBY: But with the Court there's--
- 12 THE COURT: And you know the background of Postal
- 13 violence has been employee on employees, or ex-employees.
- 14 MS. FARBY: I believe that's true in part, I--
- 15 THE COURT: Yeah.
- MS. FARBY: The public areas of the Postal--of the post
- 17 office and the parking lot are also sensitive because of the
- 18 mail. The mail is carried in the public areas and there is
- 19 often sensitive information and valuable material--
- 20 THE COURT: Well, sure--
- MS. FARBY: --that goes--
- 22 THE COURT: --but there's also the public interest in
- 23 getting the mail.
- MS. FARBY: That--that's--
- THE COURT: The public's a part of the government

- 1 function here. This is a public building.
- 2 MS. FARBY: The notion that the Postal Service should
- 3 have to decide on an individual basis whether a person should
- 4 be permitted to bring firearms onto property would cast into
- 5 doubt a whole range of federal restrictions on--
- 6 THE COURT: Why? Why would that be true? Why can't
- 7 they just issue a permit to these people--
- 8 MS. FARBY: Well, nothing's--
- 9 THE COURT: --with restrictions?
- 10 MS. FARBY: Well, nothing would stop the next person
- 11 from seeking the same restriction. Nothing would stop
- 12 somebody from challenging the prohibition on firearms in this
- 13 building, Your Honor, and the government shouldn't have to
- 14 submit to go through an extensive process and trial where
- 15 they have to submit evidence to justify each and every
- 16 restriction--
- 17 THE COURT: Well--
- 18 MS. FARBY: --in each every government property.
- 19 THE COURT: --I'm denying--
- MS. FARBY: Congress--
- 21 THE COURT: I'm going to deny your motion. We're going
- 22 to go forward. We're going to determine the reasonableness
- 23 of this under whatever standard we finally develop, probably
- 24 the intermediate scrutiny. So you're going to answer, and
- 25 we're going to have a scheduling conference--

- 1 MS. FARBY: Thank you.
- 2 THE COURT: --to determine what limits there should be
- 3 on discovery in the case, and questions of who goes forward
- 4 with what evidence. Those are things that are not clear to
- 5 me. But what is clear to me at this time is that this
- 6 regulation, as applied to these people, cannot just be
- 7 accepted because the government--the Postal Service says so.
- 8 And that's where we are. Now you're going to continue with
- 9 the case, I presume.
- 10 MS. FARBY: Yes, Your Honor.
- 11 THE COURT: And you have travel obligations--I mean, you
- 12 have a burden of travel.
- MS. FARBY: Yes, Your Honor.
- 14 THE COURT: So what I'd like to do is set a scheduling
- 15 conference while you're here.
- 16 MS. FARBY: Okay.
- 17 THE COURT: I don't mean today, but, I mean, set a date
- 18 for it while you're here--
- 19 MS. FARBY: Okay.
- 20 THE COURT: --and, you know, it'll have to be in
- 21 January. So do you have a calendar with you then?
- MS. FARBY: Yes, Your Honor.
- THE COURT: Okay.
- MS. FARBY: Give me a moment, please.
- 25 THE COURT: Well, let's talk about a date. And I

- 1 don't--I'm presuming that it would be easier for you to do it
- 2 in the morning?
- 3 MS. FARBY: Yes, Your Honor.
- 4 THE COURT: Yeah, instead of--here we are, you're out
- 5 here in--you may have to spend a weekend out here. Well,
- 6 that isn't so bad. But how about January 12<sup>th</sup>? That's a
- 7 Thursday. Let's say 10:00 o'clock, or 11:00 o'clock, I don't
- 8 know--
- 9 MS. FARBY: Your Honor, give me one moment to--
- 10 THE COURT: Sure.
- 11 MS. FARBY: --check to make sure--
- 12 THE COURT: Yeah.
- MS. FARBY: --I don't have anything--
- 14 THE COURT: Of course.
- 15 MR. MANLEY: Your Honor, I do know that I'll be
- 16 traveling earlier in that week. I do intend to be back--
- 17 THE COURT: This is a Thursday.
- MR. MANLEY: Yes, I intend to be back on Thursday, but I
- 19 don't know what my travel arrangements are at this point. I
- 20 may be traveling on Thursday, I don't know.
- 21 THE COURT: Well, we could go--I can't--I'd have to go
- 22 into the week of the 23<sup>rd</sup> then. What about the 26<sup>th</sup>, January
- 23 26<sup>th</sup>?
- MS. FARBY: Your Honor, that's fine for me--
- 25 THE COURT: What time of day is best for you? I've got

- 1 that--
- MS. FARBY: Thank you, Your Honor. I assume you want
- 3 the scheduling conference in person, and not--
- 4 THE COURT: Oh, yes, for sure. It's face to face here.
- 5 MS. FARBY: Thank you, Your Honor. The morning is
- 6 preferable, but, of course, I'll--whatever you--
- 7 THE COURT: Well, is 10:00 o'clock--
- 8 MS. FARBY: That's fine.
- 9 THE COURT: --suitable? How about you, Mr. Manley?
- 10 MR. MANLEY: I believe that works for me, Your Honor.
- 11 THE COURT: Okay. Ten o'clock, January 26<sup>th</sup>, for the
- 12 scheduling conference, and, of course, we'll need the answer
- 13 before then. And I have procedures that are posted with the
- 14 form of scheduling order and so forth that, Ms. Farby, you
- 15 may not yet be familiar with, but you will be. And it
- 16 provides that counsel attempt to meet and agree on a proposed
- 17 scheduling order, but it not be filed electronically, that it
- 18 be submitted in paper form, and it could come through Mr.
- 19 Manley then, since he's got better access than you do to the
- 20 courthouse. So you'll see all that, and we'll see where this
- 21 case goes. So, any questions then? We'll go forward and see
- 22 how we're going to address these interesting questions.
- 23 Okay? Court's in recess.
- 24 (2:45 p.m. Whereupon, the proceedings were concluded.)

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1	TRANSCRIBER'S CERTIFICATE
2	
3	I hereby certify that the foregoing has been
4	transcribed by me to the best of my ability and constitutes
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7	Dated at Aurora, Colorado this 1st day of December,
8	2011.
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